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62-HQ-2986

Serial Scope:

1-Hour 8, 11

TRANSMIT VIA: AIRTEL

CLASSIFICATION: UNCLAS

DATE: 5/13/93

FROM: DIRECTOR, FBI (62A-HQ-1036360) *PRD*

TO: SAC, HOUSTON (62A-HQ-1036360)

SENATE SELECT COMMITTEE ON POW/MIA AFFAIRS

*POW MIA MATTER
227-0-52*

SENATE Select COMMITTEE

211-8 62-2986**

*100-13617** ReHQairtels to Director, FBI dated 9/22/92, captioned MUSHTAQ AHMED DIWAN; POW/MIA FRAUD MATTERS, and 10/8/92, captioned as above. File number 66-2170 has been changed into 62A-HQ-1036360.

Enclosed for the Houston Field Office (HO) are the original files: 185A-121 and 265-MM-50339.

HO files were reviewed by the Civil Discovery Review Unit (CDRU), Legal Counsel Division (LCD), for documents responsive to the above-captioned Congressional Request. CDRU determined that the files contained no relevant material.

Any questions regarding this matter should be directed to Paralegal Specialist JAMES B. STROUD, CDRU, LCD, on extension 3595.

Enclosure *gld*

62-2986-11

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FOIMS		FILED	
MANUAL	<i>BMG</i>		
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MAY 17 1993			
FBI - HOUSTON			

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Enclosure

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Date December 5, 1975

RE: TESTIMONY OF ASSISTANT TO THE DIRECTOR--
DEPUTY ASSOCIATE DIRECTOR JAMES B. ADAMS
BEFORE THE SENATE SELECT COMMITTEE ON
12/2/75

62-2986

- For information Retention optional For appropriate action Surep, by _____
- The enclosed is for your information. If used in a future report, conceal all sources, paraphrase contents.
- Enclosed are corrected pages from report of SA _____ dated _____

Remarks:

Re Bureau R/S of 12/4/75 which provided excerpts of Mr. Adams' testimony.

Attached for your information and assistance, is the complete transcript of above-referenced testimony.

UNEDITED TRANSCRIPT *62-2986-8*

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IV [initials]
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Vol. 15

The United States Senate

Report of Proceedings

Hearing held before

Select Committee to Study Governmental Operations

With Respect to Intelligence Activities

INTELLIGENCE INVESTIGATION

Tuesday, December 2, 1975

Washington, D. C.

WARD & PAUL
410 FIRST STREET, S. E.
WASHINGTON, D. C. 20003

(202) 544-6000

11 Senator Tower. The next witnesses to appear before the
12 Committee are Mr. James Adams, Assistant to the Director-
13 Deputy Associate Director, Investigation, responsible for all
14 investigative operations; Mr. W. Raymond Wannall, Assistant
15 Director, Intelligence Division, responsible for internal
16 security and foreign counterintelligence investigations; Mr.
17 John A. Mintz, Assistant Director, Legal Counsel Division;
18 Joseph G. Deegan, Section Chief, extremist investigations;
19 Mr. Robert L. Schackelford, Section Chief, subversive
20 investigations; Mr. Homer A. Newman, Jr., Assistant to Section
21 Chief, supervises extremist informants; Mr. Edward P. Grigal,
22 Unit Chief, supervises subversive informants; Joseph G. Kelley,
23 Assistant Section Chief, Civil Rights Section, General Invest-
24 gative Division.

25 Gentlemen, will you all rise and be sworn.

1 Do you solemnly swear the testimony you are about to give
2 before this Committee is the truth, the whole truth, and nothing
3 but the truth, so help you God?

4 Mr. Adams. I do.

5 Mr. Wannall. I do.

6 Mr. Mintz. I do.

7 Mr. Deegan. I do.

8 Mr. Schackelford. I do.

9 Mr. Newman. I do.

10 Mr. Grigalus. I do.

11 Mr. Kelley. I do.

12 Senator Tower. It is intended that Mr. Wannall will be
13 the principal witness, and we will call on others as questioning
14 might require, and I would direct each of you when you do
15 respond, to identify yourselves, please, for the record.

16 I think that we will spend just a few more minutes to allow
17 the members of the Committee to return from the floor.

18 (A brief recess was taken.)

19 Senator Tower. The Committee will come to order.

20 Mr. Wannall, according to data, informants provide '83
21 percent of your intelligence information.

22 Now, will you provide the Committee with some information
23 on the criteria for the selection of informants?

24

25

1 TESTIMONY OF W. RAYMOND WANNALL, ASSISTANT DIRECTOR,
2 INTELLIGENCE DIVISION, FEDERAL BUREAU OF INVESTIGATION
3 ACCOMPANIED BY: JAMES B. ADAMS, ASSISTANT TO THE
4 DIRECTOR-DEPUTY ASSOCIATE DIRECTOR (INVESTIGATION);
5 JOHN A. MINTZ, ASSISTANT DIRECTOR, LEGAL COUNSEL
6 DIVISION; JOSEPH G. DEEGAN, SECTION CHIEF; ROBERT L.
7 SCHACKELFORD, SECTION CHIEF; HOMER A. NEWMAN, JR.,
8 ASSISTANT TO SECTION CHIEF; EDWARD P. GRIGALUS, UNIT
9 CHIEF; AND JOSEPH G. KELLEY, ASSISTANT SECTION CHIEF,
10 CIVIL RIGHTS SECTION, GENERAL INVESTIGATIVE DIVISION
11 Mr. Wannall. Mr. Chairman, that is not FBI data that you

12 have quoted. That was prepared by the General Accounting
13 Office.

14 Senator Tower. That is GAO.

15 Mr. Wannall. Based on a sampling of about 93 cases.

16 Senator Tower. Would that appear to be a fairly accurate
17 figure.

18 Mr. Wannall. I have not seen any survey which the FBI
19 itself has conducted that would confirm that, but I think that
20 we do get the principal portion of our information from live
21 sources.

22 Senator Tower. It would be a relatively high percent-
23 then?

24 Mr. Wannall. I would say yes. And your ques-
25 criteria?

1 Senator Tower. What criteria do you use in the selection
2 of informants?

3 Mr. Wannall. Well, the criteria vary with the needs. In
4 our cases relating to extremist matters, surely in order to get
5 an informant who can meld into a group which is engaged in a
6 criminal type activity, you're going to have a different set
7 of criteria. If you're talking about our internal security
8 matters, I think we set rather high standards. We do require
9 that a preliminary inquiry be conducted which would consist
10 principally of checks of our headquarters indices, our field
11 office indices, checks with other informants who are operating
12 in the same area, and in various established sources such as
13 local police departments.

14 Following this, if it appears that the person is the type
15 who has credibility, can be depended upon to be reliable, we
16 would interview the individual in order to make a determination
17 as to whether or not he will be willing to assist the FBI
18 in discharging its responsibilities in that field.

19 Following that, assuming that the answer is positive, we
20 would conduct a rather in depth investigation for the purpose
21 of further attempting to establish credibility and reliability.

22 Senator Tower. How does the Bureau distinguish between
23 the use of informants for law enforcement as opposed to
24 intelligence collection?

25 Is the guidance different, or is it the same, or what?

1 Mr. Wannall. Well, Mr. Adams can probably best address
2 the use of informants on criminal matters since he is over
3 the operational division on that.

4 Mr. Adams. You do have somewhat of a difference in the fact
5 that a criminal informant in a law enforcement function, you
6 are trying to develop evidence which will be admissible in
7 court for prosecution, whereas with intelligence, the informant
8 alone, your purpose could either be prosecution or it could be
9 just for purposes of pure intelligence.

10 The difficulty in both is retaining the confidentiality
11 of the individual and protecting the individual, and trying to,
12 through use of the informant, obtain evidence which could be
13 used independently of the testimony of the informant so that
14 he can continue operating as a criminal informant.

15 Senator Tower. Are these informants ever authorized to
16 function as provocateurs?

17 Mr. Adams. No, sir, they're not. We have strict regula-
18 tions against using informants as provocateurs. This gets
19 into that delicate area of entrapment which has been addressed
20 by the courts on many occasions and has been concluded by the
21 courts that providing an individual has a willingness to engage
22 in an activity, the government has the right to provide him the
23 opportunity. This does not mean, of course, that mistakes don't
24 occur in this area, but we take whatever steps we can to
25 avoid this. Even the law has recognized that informants can

1 engage in criminal activity, and the courts have held that,
2 especially the Supreme Court in the Newark County Case, that
3 the very difficulty of penetrating an ongoing operation, that
4 an informant himself can engage in criminal activity, but
5 because there is lacking this criminal intent to violate a
6 law, we stay away from that. Our regulations fall short of that.

7 If we have a situation where we felt that an informant
8 has to become involved in some activity in order to protect
9 or conceal his use as an informant, we go right to the United
10 States Attorney or to the Attorney General to try to make sure
11 we are not stepping out of bounds insofar as the use of our
12 informants.

13 Senator Tower. But you do use these informants and do
14 instruct them to spread dissension among certain groups that
15 they are informing on, do you not?

16 Mr. Adams. We did when we had the COINTELPRO programs,
17 which were discontinued in 1971, and I think the Klan is probably
18 one of the best examples of a situation where the law was
19 in effect at the time. We heard the term States Rights used
20 much more then than we hear it today. We saw in the Little
21 Rock situation the President of the United States, in sending
22 in the troops, pointing out the necessity to use local law
23 enforcement. We must have local law enforcement, to use the
24 troops only as a last resort.

25 And then you have a situation like this where you do try

smn 21

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1 to preserve the respective roles in law enforcement. You have
2 historical problems with the Klan coming along. We had
3 situations where the FBI and the Federal Government was almost
4 powerless to act. We had local law enforcement officers in
5 some areas participating in Klan violence.

6 The instances mentioned by Mr. Rowe, every one of those,
7 he saw them from the lowest level of the informant. He didn't
8 see what action was taken with that information, as he pointed
9 out in his testimony. Our files show that this information was
10 reported to the police departments in every instance. We
11 also knew that in certain instances the information, upon being
12 received, was not being acted upon. We also disseminated
13 simultaneously through letterhead memoranda to the Department
14 of Justice the problem, and here, here we were, the FBI, in a
15 position where we had no authority in the absence of instruction
16 from the Department of Justice, to make an arrest.

17 Sections 241 and 242 don't cover it because you don't have
18 evidence of a conspiracy, and it ultimately resulted in
19 a situation where the Department called in United States
20 Marshals who do have authority similar to local law enforcement
21 officials.

22 So, historically, in those days, we were just as frus-
23 trated as anyone else was, and when we got information from
24 someone like Mr. Rowe, good information, reliable information,
25 and it was passed on to those who had the responsibility to

1 do something about it, it was not always acted upon, as he
2 indicated.

3 Senator Tower. None of these cases, then, there was
4 adequate evidence of conspiracy to give you jurisdiction to
5 act?

6 Mr. Adams. The Departmental rules at that time, and still
7 require Departmental approval where you have a conspiracy.
8 Under 241, it takes two or more persons acting together. You
9 can have a mob scene, and you can have blacks and whites
10 belting each other, but unless you can show that those that
11 initiated the action acted in concert in a conspiracy, you have
12 no violation.

13 Congress recognized this, and it wasn't until 1968
14 that they came along and added Section 245 to the civil rights
15 statute, which added punitive measures against an individual
16 that didn't have to be a conspiracy. But this was a problem
17 that the whole country was grappling with: the President of
18 the United States, Attorney General. We were in a situation
19 where we had rank lawlessness taking place, as you know from
20 a memorandum we sent you that we sent to the Attorney General.
21 The accomplishments we were able to obtain in preventing
22 violence, and in neutralizing the Klan -- and that was one
23 of the reasons.

24 Senator Tower. What was the Bureau's purpose in con-
25 tinuing or urging the continued surveillance of the Vietnam

smn 23

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1 Veterans Against the War?

2 Was there a legitimate law enforcement purpose, or was the
3 intent to halter political expression?

4 Mr. Adams. We had information on the Vietnam Veterans
5 Against the War that indicated that there were subversive
6 groups involved. They were going to North Vietnam and meeting
7 with the Communist forces. They were going to Paris, attending
8 meetings paid for and sponsored by the Communist Party, the
9 International Communist Party. We feel that we had a very valid
10 basis to direct our attention to the VVAW.

11 It started out, of course, with Gus Hall in 1967, who was
12 head of the Communist Party, USA, and the comments he made,
13 and what it finally boiled down to was a situation where it
14 split off into the Revolutionary Union, which was a Maoist
15 group, and the hard-line Communist group, and at that point
16 factionalism developed in many of the chapters, and they closed
17 those chapters because there was no longer any intent to follow
18 the national organization.

19 But we had a valid basis for investigating it, and we
20 investigated chapters to determine if there was affiliation
21 and subservience to the national office.

22 Senator Tower. Mr. Hart?

23 Senator Hart of Michigan. But in the process of chasing
24 after the Veterans Against the War, you got a lot of information
25 that clearly has no relationship to any Federal criminal

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1 statute.

2 Mr. Adams. I agree, Senator.

3 Senator Hart of Michigan. Why don't you try to shut that
4 stuff off by simply telling the agent, or your informant?

5 Mr. Adams. Here is the problem that you have with that.

6 When you're looking at an organization, do you report only the
7 violent statements made by the group or do you also show that
8 you may have one or two violent individuals, but you have
9 some of these church groups that were mentioned, and others,
10 that the whole intent of the group is not in violation of the
11 statutes. You have to report the good, the favorable along
12 with the unfavorable, and this is a problem. We wind up with
13 information in our files. We are accused of being vacuum
14 cleaners, and you are a vacuum cleaner. If you want to know the
15 real purpose of an organization, do you only report the
16 violent statements made and the fact that it is by a small
17 minority, or do you also show the broad base of the organization
18 and what it really is?

19 And within that is where we have to have the guidelines
20 we have talked about before. We have to narrow down, because
21 we recognize that we do wind up with too much information in
22 our files.

23 Senator Hart of Michigan. But in that vacuuming process,
24 you are feeding into Departmental files the names of people
25 who are, who have been engaged in basic First Amendment

1 exercises, and this is what hangs some of us up.

2 Mr. Adams. It hangs me up. But in the same files I
3 imagine every one of you has been interviewed by the FBI, either
4 asking you about the qualifications of some other Senator
5 being considered for a Presidential appointment, being inter-
6 viewed concerning some friend who is applying for a job.

7 Were you embarrassed to have that in the files of the
8 FBI?

9 Now, someone can say, as reported at our last session, that
10 this is an indication, the mere fact that we have a name in our
11 files has an onerous impression, a chilling effect. I agree.
12 It can have, if someone wants to distort what we have in our
13 files, but if they recognize that we interviewed you because
14 of considering a man for the Supreme Court of the United
15 States, and that isn't distorted or improperly used, I don't
16 see where any harm is served by having that in our files.

17 Senator Hart of Michigan. But if I am Reverend Smith
18 and the vacuum cleaner picked up the fact that I was helping
19 the veterans, Vietnam Veterans Against the War, and two years
20 later a name check is asked on Reverend Smith and all your
21 file shows is that he was associated two years ago with a group
22 that was sufficient enough, held sufficient doubtful patriotism
23 to justify turning loose a lot of your energy in pursuit on
24 them --

25 Mr. Adams. This is a problem.

1 Senator Hart of Michigan. This is what should require
2 us to rethink this whole business.

3 Mr. Adams. Absolutely.

4 And this is what I hope the guidelines committees as well
5 as the Congressional input are going to address themselves to.

6 Senator Hart of Michigan. We've talked about a wide range
7 of groups which the Bureau can and has had informant penetration
8 and report on. Your manual, the Bureau manual's definition
9 of when an extremist or security investigation may be under-
10 taken refers to groups whose activity either involves violation
11 of certain specified laws, or which may result in the violation
12 of such law, and when such an investigation is opened, then
13 informants may be used.

14 Another guideline says that domestic intelligence
15 investigations now must be predicated on criminal violations.
16 The agent need only cite a statute suggesting an investigation
17 relevant to a potential violation. Even now, with an improved,
18 upgraded effort to avoid some of these problems, we are back
19 again in a world of possible violations or activities which
20 may result in illegal acts.

21 Now, any constitutionally protected exercise of the
22 right to demonstrate, to assemble, to protest, to petition,
23 conceivably may result in violence or disruption of a local
24 town meeting, when a controversial social issue might result
25 in disruption. It might be by hecklers rather than those holding

1 the meeting.

2 Does this mean that the Bureau should investigate all
3 groups organizing or participating in such a meeting because
4 they may result in violence, disruption?

5 Mr. Adams. No, sir.

6 Senator Hart of Michigan. Isn't that how you justify
7 spying on almost every aspect of the peace movement?

8 Mr. Adams. No, sir. When we monitor demonstrations, we
9 monitor demonstrations where we have an indication that the
10 demonstration itself is sponsored by a group that we have an
11 investigative interest in, a valid investigative interest in,
12 or where members of one of these groups are participating where
13 there is a potential that they might change the peaceful
14 nature of the demonstration.

15 But this is our closest question of trying to draw
16 guidelines to avoid getting into an area of infringing on the
17 First Amendment rights of people, yet at the same time being
18 aware of groups such as we have had in greater numbers in the
19 past than we do at the present time. But we have had periods
20 where the demonstrations have been rather severe, and the
21 courts have said that the FBI has a right, and indeed a duty,
22 to keep itself informed with respect to the possible commission
23 of crime. It is not obliged to wear blinders until it may be
24 too late for prevention.

25 And that's a good statement if applied in a clearcut

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case. Our problem is where we have a demonstration and we have to make a judgment call as to whether it is one that clearly fits the criteria of enabling us to monitor the activities, and that's where I think most of our disagreements fall.

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1 Senator Hart of Michigan. Let's assume that the rule
2 for opening an investigation on a group is narrowly drawn. The
3 Bureau manual states that informants investigating a subversive
4 organization should not only report on what that group is
5 doing but should look at and report on activities in which
6 the group is participating.

7 There is a Section 87B3 dealing with reporting on
8 connections with other groups. That section says that the
9 field office shall "determine and report on any significant
10 connection or cooperation with non-subversive groups." Any
11 significant connection or cooperation with non-subversive
12 groups.

13 Now let's look at this in practice. In the spring of
14 1969 there was a rather heated national debate over the
15 installation of the anti-ballistic missile system. Some of us
16 remember that. An FBI informant and two FBI confidential
17 sources reported on the plan's participants and activities
18 of the Washington Area Citizens Coalition Against the ABM,
19 particularly in open public debate in a high school auditorium,
20 which included speakers from the Defense Department for the
21 ABM and a scientist and defense analyst against the ABM.

22 The informants reported on the planning for the meeting,
23 the distribution of materials to churches and schools,
24 participation by local clergy, plans to seek resolution on the
25 ABM from nearby town councils. There was also information on

1 plans for a subsequent town meeting in Washington with the
2 names of local political leaders who would attend.

3 Now the information, the informant information came as
4 part of an investigation of an allegedly subversive group
5 participating in that coalition. Yet the information dealt
6 with all aspects and all participants. The reports on the
7 plans for the meeting and on the meeting itself were disseminated
8 to the State Department, to military intelligence, and to the
9 White House.

10 How do we get into all of that?

11 Mr. Adams. Well --

12 Senator Hart of Michigan. Or if you were to rerun it,
13 would you do it again?

14 Mr. Adams. Well, not in 1975, compared to what 1969
15 was. The problem we had at the time was where we had an
16 informant who had reported that this group, this meeting was
17 going to take place and it was going to be the Daily World,
18 which was the east coast communist newspaper that made comments
19 about it. They formed an organizational meeting. We took
20 a quick look at it. The case apparently was opened in May 28,
21 1969 and closed June 5 saying there was no problem with this
22 organization.

23 Now the problem we get into is if we take a quick look
24 and get out, fine. We've had cases, though, where we have
25 stayed in too long. When you're dealing with security things like

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1 Soviet espionage where they can put one person in this country
 2 and they supported him with total resources of the Soviet
 3 Union, false identification, all the money he needs, communi-
 4 cations networks, satellite assistance, and everything, and
 5 you're working with a paucity of information.

6 The same problem exists to a certain extent in domestic
 7 security. You don't have a lot of black and white situations.
 8 So someone reports something to you which you feel, you take
 9 a quick look at and there's nothing to it, and I think that's
 10 what they did.

11 Senator Hart of Michigan. You said that was '69. Let
 12 me bring you up to date, closer to current, a current place
 13 on the calendar.

14 This one is the fall of last year, 1975. President
 15 Ford announced his new program with respect to amnesty, as
 16 he described it, for draft resisters. Following that there
 17 were several national conferences involving all the groups
 18 and individuals interested in unconditional amnesty.

19 Now parenthetically, while unconditional amnesty is
 20 not against -- while unconditional amnesty is not yet the law,
 21 we agreed that advocating it is not against the law either.

22 Mr. Adams. That's right.

23 Senator Hart of Michigan. Some of the sponsors were
 24 umbrella organizations involving about 50 diverse groups around
 25 the country. FBI informants provided advance information on

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1 plans for the meeting and apparently attended and reported on
2 the conference. The Bureau's own reports described the
3 participants as having represented diverse perspectives on
4 the issue of amnesty, including civil liberties and human
5 rights groups, G.I. rights spokesmen, parents of men killed
6 in Vietnam, wives of ex-patriates in Canada, experts on draft
7 counselling, religious groups interested in peace issues,
8 delegates from student organizations, and aides of House and
9 Senate members, drafting legislation on amnesty.

10 The informant apparently was attending in his role as
11 a member of a group under investigation as allegedly subversive
12 and it described the topics of the workshop.

13 Ironically, the Bureau office report before them noted
14 that in view of the location of the conference at a theological
15 seminary, the FBI would use restraint and limit its coverage
16 to informant reports.

17 Now this isn't five or ten years ago. This is last
18 fall. And this is a conference of people who have the point
19 of view that I share, that the sooner we have unconditional
20 amnesty, the better for the soul of the country.

21 Now what reason is it for a vacuum cleaner approach on
22 a thing like that? Don't these instances illustrate how broad
23 informant intelligence really is, that would cause these groups
24 in that setting having contact with other groups, all and
25 everybody is drawn into the vacuum and many names go into the

1 Bureau files.

2 Is this what we want?

3 Mr. Adams. I'll let Mr. Wannall address himself to this.

4 He is particular knowledgeable as to this operation.

5 Mr. Wannall. Senator Hart, that was a case that was
6 opened on November 14 and closed November 20, and the information
7 which caused us to be interested in it were really two particular
8 items. One was that a member of the steering committee there,
9 was a three man steering committee, and one of those members
10 of the national conference was in fact a national officer
11 of the VVAW in whom we had suggested before we did have a
12 legitimate investigative interest.

13 Senator Hart of Michigan. Well, I would almost say so what
14 at that point.

15 Mr. Wannall. The second report we had was that the
16 VVAW would actively participate in an attempt to pack the
17 conference to take it over. And the third report we had --

18 Senator Hart of Michigan. And incidentally, all of the
19 information that your Buffalo informant had given you with
20 respect to the goals and aims of the VVAW gave you a list of
21 goals which were completely within Constitutionally protected
22 objectives. There wasn't a single item out of that VVAW that
23 jeopardizes the security of this country at all.

24 Mr. Wannall. Well, of course, we did not rely entirely
25 on the Buffalo informant, but even there we did receive

1 from that informant information which I considered to be
2 significant.

3 The Buffalo chapter of the VVAW was the regional office
4 covering New York and northern New Jersey. It was one of the
5 five most active VVAW chapters in the country and at a
6 national conference, or at the regional conference, this
7 informant reported information back to us that an attendee
8 at the conference announced that he had run guns into Cuba
9 prior to the Castro take-over. He himself said that he during
10 the Cuban crisis had been under 24 hour surveillance. There
11 was also discussion at the conference of subjugating the
12 VVAW to the revolutionary union. There were some individuals
13 in the chapter or the regional conference who were not in
14 agreement with us, but Mr. Adams has addressed himself to the
15 interest of the revolutionary union.

16 So all of the information that we had on the VVAW did
17 not come from that source but even that particular source did
18 give us information which we considered to be of some
19 significance in our appraisal of the need for continuing the
20 investigation of that particular chapter of the VVAW.

21 Senator Hart of Michigan. But does it give you the
22 right or does it create the need to go to a conference, even
23 if it is a conference that might be taken over by the VVAW
24 when the subject matter is how and by what means shall we
25 seek to achieve unconditional amnesty? What threat?

1 Mr. Wannall. Our interest, of course, was the VVAW
2 influence on a particular meeting, if you ever happened to be
3 holding a meeting, or whatever subject it was.

4 Senator Hart of Michigan. What if it was a meeting to
5 seek to make more effective the food stamp system in this
6 country?

7 Mr. Wannall. Well, of course there had been some
8 organizations.

9 Senator Hart of Michigan. Would the same logic follow?

10 Mr. Wannall. I think that if we found that if the
11 Communist Party USA was going to take over the meeting and
12 use it as a front for its own purposes, there would be a logic
13 in doing that. You have a whole scope here and it's a matter
14 of where you do and where you don't, and hopefully, as we've
15 said before, we will have some guidance, not only from this
16 committee but from the guidelines that are being developed.
17 But within the rationale of what we're doing today, I was
18 explaining to you our interest not in going to this thing and
19 not gathering everything there was about it.

20 In fact, only one individual attended and reported to us,
21 and that was the person who had, who was not developed for
22 this reason; an informant who had been reporting on other
23 matters for some period of time.

24 And as soon as we got the report of the outcome of the
25 meeting and the fact that in the period of some of the, etc.

1 discontinued any further interest.

2 Senator Hart of Michigan. Well, my time has expired
3 but even this brief exchange, I think, indicates that if we
4 really want to control the dangers to our society of using
5 informants to gather domestic political intelligence, we have
6 to restrict sharply domestic intelligence investigations. And
7 that gets us into what I would like to raise with you when
8 my turn comes around again, and that's the use of warrants,
9 obliging the Bureau to obtain a warrant before a full-fledged
10 informant can be directed by the Bureau against a group or
11 individuals.

12 I know you have objections to that and I would like to
13 review that with you.

14 Senator Mondale, pursue that question.

15 Senator Hart of Michigan. I am talking now about an
16 obligation to obtain a warrant before you turn loose a full-
17 fledged informant. I'm not talking about tipsters that run
18 into you or you run into, or who walk in as information sources.
19 The Bureau has raised some objections in this memorandum to the
20 Committee. The Bureau argues that such a warrant requirement
21 might be unconstitutional because it would violate the First
22 Amendment rights of FBI informants to communicate with their
23 government.

24 Now that's a concern for First Amendment rights that
25 ought to . . . hearten all the civil libertarians.

1 But why would that vary, why would a warrant requirement
2 raise a serious constitutional question?

3 Mr. Adams. Well, for one thing it's the practicability
4 of it or the impracticability of getting a warrant which
5 ordinarily involves probable cause to show that a crime has
6 been or is about to be committed.

7 In the intelligence field we are not dealing necessarily
8 with an imminent criminal action. We're dealing with activities
9 such as with the Socialist Workers Party, which we have
10 discussed before, where they say publicly we're not to engage
11 in any violent activity today, but we guarantee you we still
12 subscribe to the tenets of communism and that when the time
13 is ripe, we're going to rise up and help overthrow the United
14 States.

15 Well, now, you can't show probable cause if they're about
16 to do it because they're telling you they're not going to do it
17 and you know they're not going to do it at this particular
18 moment.

19 It's just the mixture somewhat of trying to mix in a
20 criminal procedure with an intelligence gathering function, and
21 we can't find any practical way of doing it. We have a particular
22 organization. We may have an informant that not only belongs
23 to the Communist Party, but belongs to several other organizations
24 and as part of his function he may be sent out by the Communist
25 Party to try to infiltrate one of these clean organizations.

1 We don't have probable cause for him to target against
2 that organization, but yet we should be able to receive informa-
3 tion from him that he as a Communist Party member, even
4 though in an informant status, is going to that organization
5 and don't worry about it. We're making no headway on it.
6 It's just from our standpoint the possibility of informants,
7 the Supreme Court has held that informants per se do not
8 violate the First, Fourth, or Fifth Amendments. They have
9 recognized the necessity that the government has to have
10 individuals who will assist them in carrying out their
11 governmental duties.

12 Senator Hart of Michigan. I'm not sure I've heard anything
13 yet in response to the constitutional question, the very
14 practical question that you addressed.

15 Quickly, you are right that the court has said that the
16 use of the informant per se is not a violation of constitutional
17 rights of the subject under investigation. But Congress
18 can prescribe some safeguards, some rules and some standards,
19 just as we have with respect to your use of electronic
20 surveillance, and could do it with respect to informants.

21 That's quite different from saying that the warrant
22 procedure itself would be unconstitutional.

23 But with respect to the fact that you couldn't show
24 probable cause, and therefore, you couldn't get a warrant,
25 therefore you oppose the proposal to require you to get a

1 warrant. It seems to beg the question.

2 Assuming that you say that since we use informants and
3 investigate groups which may only engage in lawful activities
4 but which might engage in activities that can result in
5 violence or illegal acts, and you can't use the warrant, but
6 Congress could say that the use of informants is subject to
7 such abuse and poses such a threat to legitimate activity,
8 including the willingness of people to assemble and discuss
9 the anti-ballistic missile system, and we don't want you to
10 use them unless you have indication of criminal activity or
11 unless you present your request to a magistrate in the same
12 fashion as you are required to do with respect to, in most
13 cases, to wiretap.

14 This is an option available to Congress.

15 Senator Tower. Senator Schweiker.

16 Senator Schweiker. Thank you very much.

17 Mr. Wannall, what's the difference between a potential
18 security informant and a security informant?

19 Mr. Wannall. I mentioned earlier, Senator Schweiker,
20 that in developing an informant we do a preliminary check on
21 him before talking with him and then we do a further in-depth
22 background check.

23 A potential security informant is someone who is under
24 consideration before he is approved by headquarters for use as
25 an informant. He is someone who is under current consideration.

End Tape 6

Begin Tape 7

1 On some occasions that person will have been developed to a
2 point where he is in fact furnishing information and we are
3 engaged in checking upon his reliability.

4 In some instances he may be paid for information furnished,
5 but it has not gotten to the point yet where we have satisfied
6 ourselves that he meets all of our criteria. When he does,
7 the field must submit its recommendations to headquarters, and
8 headquarters will pass upon whether that individual is an
9 approved FBI informant.

10 Senator Schweiker. So it's really the first step of
11 being an informant, I guess.

12 Mr. Wannall. It is a preliminary step, one of the
13 preliminary steps.

14 Senator Schweiker. In the Rowe case, in the Rowe
15 testimony that we just heard, what was the rationale again
16 for not intervening when violence was known?

17 I know we asked you several times but I'm still having
18 trouble understanding what the rationale, Mr. Wannall, was
19 in not intervening in the Rowe situation when violence was
20 known.

21 Mr. Wannall. Senator Schweiker, Mr. Adams did address
22 himself to that. If you have no objection, I'll ask him to
23 answer that.

24 Senator Schweiker. All right.

25 Mr. Adams. The problem we had at the time, and it's the

1 problem today, we are an investigative agency. We do not
2 have police powers like the United States marshalls do.
3 About 1795, I guess, or some period like that, marshalls have
4 had the authority that almost borders on what a sheriff has.
5 We are the investigative agency of the Department of Justice
6 and during these times the Department of Justice had us maintain
7 the role of an investigative agency. We were to report on
8 activities to furnish the information to the local police,
9 who had an obligation to act. We furnished it to the Department
10 of Justice.

11 In those areas where the local police did not act, it
12 resulted finally in the Attorney General sending 500 United
13 States marshalls down to guarantee the safety of people who
14 were trying to march in protest of their civil rights.

15 This was an extraordinary measure because it came at a
16 time of civil rights versus federal rights, and yet there was
17 a breakdown in law enforcement in certain areas of the country.

18 This doesn't mean to indict all law enforcement agencies
19 in itself at the time either because many of them did act
20 upon the information that was furnished to them. But we
21 have no authority to make an arrest on the spot because we
22 would not have had evidence that there was a conspiracy
23 available. We can do absolutely nothing in that regard.

24 In Little Rock, the decision was made, for instance, that
25 if any arrests need to be made, the Army should make them and

1 next to the Army, the United States marshalls should make them,
2 not the FBI, even though we developed the violations.
3 And over the years, as you know, at the time there were many
4 questions raised. Why doesn't the FBI stop this? Why don't
5 you do something about it?

6 Well, we took the other route and effectively destroyed
7 the Klan as far as committing acts of violence, and of course
8 we exceeded statutory guidelines in that area.

9 Senator Schweiker. What would be wrong, just following
10 up your point there, Mr. Adams, with setting up a program
11 since it's obvious to me that a lot of informers are going to
12 have pre-knowledge of violence of using U.S. marshalls on some
13 kind of a long-range basis to prevent violence?

14 Mr. Adams. We do. We have them in Boston in connection
15 with the busing incident. We are investigating the violations
16 under the Civil Rights Act. But the marshalls are in Boston,
17 they are in Louisville, I believe at the same time, and this
18 is the approach, that the Federal government finally recognized,
19 was the solution to the problem where you had to have added
20 Federal import.

21 Senator Schweiker. But instead of waiting until it
22 gets to a Boston state, which is obviously a pretty advanced
23 confrontation, shouldn't we have some where a coordinated program
24 that when you go up the ladder of command in the FBI, that
25 on an immediate and fairly contemporary basis, that kind of

1 help can be sought instantly as opposed to waiting until it
2 gets to a Boston state?

3 I realize it's a departure from the past. I'm not
4 saying it isn't. But it seems to me we need a better remedy
5 than we have.

6 Mr. Adams. Well, fortunately, we're at a time where
7 conditions have subsided in the country, even from the '60s
8 and the '70s and periods -- or '50s and '60s. We report to the
9 Department of Justice on potential troublespots around the
10 country as we learn of them so that the Department will be
11 aware of them. The planning for Boston, for instance, took
12 place a year in advance with state officials, city officials,
13 the Department of Justice and the FBI sitting down together
14 saying, how are we going to protect the situation in Boston?

15 I think we've learned a lot from the days back in the
16 early '60s. But the government had no mechanics which protected
17 people at that time.

18 Senator Schweiker. I'd like to go, if I may, to the
19 Robert Hardy case. I know he is not a witness but he
20 was a witness before the House. But since this affects my
21 state, I'd like to ask Mr. Wannall. Mr. Hardy, of course, was
22 the FBI informer who ultimately led and planned and organized
23 a raid on the Camden draft board. And according to Mr. Hardy's
24 testimony before our Committee, he said that in advance of the
25 raid someone in the Department had even acknowledged the fact

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1 that they had all the information they needed to clamp down
 2 on the conspiracy and could arrest people at that point in time,
 3 and yet no arrests were made.

4 Why, Mr. Wannall, was this true?

5 Mr. Wannall. Well, I can answer that based only on the
 6 material that I have reviewed, Senator Schweiker. It was not
 7 a case handled in my division but I think I can answer your
 8 question.

9 There was, in fact, a representative of the Department
 10 of Justice on the spot counselling and advising continuously
 11 as that case progressed as to what point the arrest should be
 12 made and we were being guided by those to our mentors, the
 13 ones who are responsible for making decisions of that sort.

14 So I think that Mr. Hardy's statement to the effect that
 15 there was someone in the Department there is perfectly true.

16 Senator Schweiker. That responsibility rests with who
 17 under your procedures?

18 Mr. Wannall. We investigate decisions on making arrests,
 19 when they should be made, and decisions with regard to
 20 prosecutions are made either by the United States attorneys
 21 or by Federals in the Department.

22 Mr. Adams. At this time that particular case did have
 23 a departmental attorney on the scene because there are questions
 24 of conspiracy. Conspiracy is a tough violation to prove and
 25 sometimes a question of do you have the added value of catching

1 someone in the commission of the crime as further proof,
2 rather than relying on one informant and some circumstantial
3 evidence to prove the violation.

4 Senator Schweiker. Well, in this case, though, they
5 even had a dry run. They could have arrested them on the
6 dry run.

7 That's getting pretty close to conspiracy, it seems to
8 me. They had a dry run and they could have arrested them on
9 the dry run.

10 I'd like to know why they didn't arrest them on the dry
11 run. Who was this Department of Justice official who made
12 that decision?

13 Mr. Adams. Guy Goodwin was the Department official.

14 Senator Schweiker. Next I'd like to ask back in 1965,
15 during the height of the effort to destroy the Klan, as you
16 put it a few moments ago, I believe the FBI has released
17 figures that we had something like 2,000 informers of some
18 kind or another infiltrating the Klan out of roughly 10,000
19 estimated membership.

20 I believe these are either FBI figures or estimates.
21 That would mean that one out of every five members of the Klan
22 at that point was an informant paid by the government.

23 And I believe the figure goes on to indicate that 70
24 percent of the new members of the Klan that year were FBI
25 informants.

1 Isn't this an awfully overwhelming quantity of people
2 to put in an effort such as that? I'm not criticizing that
3 you shouldn't have informants in the Klan and know what's
4 going on for violence, but it seems to me that this is the
5 tail wagging the dog.

6 For example, today we supposedly have only 1594 total
7 informants for both domestic informants and potential informants
8 and that here we had 2,000 just in the Klan alone.

9 Mr. Adams. Well, this number 2,000 did include all
10 racial matters, informants at that particular time, and I
11 think the figures we tried to reconstruct as to the actual
12 number of Klan informants in relation to Klan members was around
13 6 percent, I think, after we had read some of the testimony.

14 Now the problem we had on the Klan is the Klan had a
15 group called the Action Group. This was the group that you
16 remember from Mr. Rowe's testimony, that he was left af-
17 ter the meeting. He attended the open meetings and heard
18 all of the hurrahs and this type of thing from information,
19 but he never knew what was going on because each one had an
20 action group that went out and considered themselves in the
21 missionary field.

22 Theirs was the violence.

23 In order to penetrate those, it takes, you have to direct
24 as many informants as you possibly can against it. Bear in
25 mind that I think the newspapers, the President and Congress and

1 everyone is concerned about the murder of the civil rights
2 workers, the Linió Kent case, the Viola Liuzzo case, the
3 bombings of the church in Birmingham. We were faced with one
4 tremendous problem at that time.

5 Senator Schweiker. I acknowledge that.

6 Mr. Adams. Our only approach was through informants
7 and through the use of informants we solved these cases, the
8 ones that were solved. Some of the bombing cases we have
9 never solved. They are extremely difficult.

10 These informants, as we told the Attorney General, and
11 as we told the President, that we had moved informants like
12 Mr. Rowe up to the top leadership. He was the bodyguard to the
13 head man. He was in a position where he could forewarn us
14 of violence, could help us on cases that had transpired, and
15 yet we knew and conceived that this could continue forever
16 unless we can create enough disruption that these members will
17 realize that if I go out and murder three civil rights workers,
18 even though the sheriff and other law enforcement officers are
19 in on it, if that were the case and with some of them it was
20 the case, that I would be caught. And that's what we did and
21 that's why violence stopped, was because the Klan was insecure
22 and just like you say, 20 percent, they thought 50 percent of
23 their members ultimately were Klan members and they didn't
24 dare engage in these acts of violence because they knew they
25 couldn't control the conspiracy any longer.

1 Senator Schweiker. My time is expired. I just have
2 one quick question..

3 Is it correct that in 1971 we're using around 6500
4 informers for black ghetto situations?

5 Mr. Adams. I'm not sure if that's the year. We did
6 have one year where we had a number like that which probably
7 had been around 6000, and that was the time when the cities
8 were being burned, Detroit, Washington, areas like this. We
9 were given a mandate to know what the situation is, where is
10 violence going to break out, what next?

11 They weren't informants like an individual penetrating
12 an organization. They were listening posts in the community
13 that would help tell us that we have a group here that's getting
14 ready to start another fire-fight or something.

15 Senator Tower. At this point, there are three more
16 Senators remaining for questioning. If we can try to get
17 everything in in the first round, we will not have a second
18 round and I think we can finish around 1:00, and we can go
19 on and terminate the proceedings.

20 However, If anyone feels that they have another question
21 that they want to return to, we can come back here by 2:00.

22 Senator Mondale?

23 Senator Mondale. Mr. Adams, it seems to me that the
24 record is now fairly clear that when the FBI operates in the
25 field of crime investigating, it may be the best professional

1 organization of its kind in the world. And when the FBI acts
2 in the field of political ideas, it has bungled its job, it
3 has interfered with the civil liberties, and finally, in the
4 last month or two, through its public disclosures, heaped
5 shame upon itself and really led toward an undermining of
6 the crucial public confidence in an essential law enforcement
7 agency of this country.

8 In a real sense, history has repeated itself because it
9 was precisely that problem that led to the creation of the FBI
10 in 1924.

11 In World War I, the Bureau of Investigation strayed from
12 its law enforcement functions and became an arbiter and
13 protector of political ideas. And through the interference
14 of civil liberties and Palmer Raids and the rest, the public
15 became so offended that later through Mr. Justice Stone and
16 Mr. Hoover, the FBI was created. And the first statement
17 by Mr. Stone was that never again will this Justice Department
18 get involved in political ideas.

19 And yet here we are again looking at a record where with
20 Martin Luther King, with anti-war resistors, with -- we even
21 had testimony this morning of meetings with the Council of
22 Churches. Secretly we are investigating this vague, ill-defined,
23 impossible to define idea of investigating dangerous ideas.

24 It seems to be the basis of the strategy that people
25 can't protect themselves, that you somehow need to use the

1 tools of law enforcement to protect people from subversive
2 or dangerous ideas, which I find strange and quite profoundly
3 at odds with the philosophy of American government.

4 I started in politics years ago and the first thing we
5 had to do was to get the communists out of our parts and out
6 of the union. We did a very fine job. As far as I know, and
7 I'm beginning to wonder, but as far as I know, we had no help
8 from the FBI or the CIA. We just rammed them out of the meetings
9 on the grounds that they weren't Democrats and they weren't
10 good union leaders when we didn't want anything to do with them.
11 And yet, we see time and time again that we're going to
12 protect the blacks from Martin Luther King because he's
13 dangerous, that we're going to protect veterans from whatever
14 it is, and we're going to protect the Council of Churches
15 from the veterans, and so on, and it just gets so gummy and
16 confused and ill-defined and dangerous, that don't you agree
17 with me that we have to control this, to restrain it, so that
18 precisely what is expected of the FBI is known by you, by the
19 public, and that you can justify your actions when we ask
20 you?

21 Mr. Adams. I agree with that, Senator, and I would like
22 to point out that when the Attorney General made his statement
23 Mr. Hoover subscribes to it, we followed that policy for about
24 ten years until the President of the United States said that
25 we should investigate the Nazi Party.

1 I for one feel that we should investigate the Nazi Party.
2 I feel that our investigation of the Nazi Party resulted in
3 the fact that in World War II, as contrasted with World War I,
4 there wasn't one single incident of foreign directed sabotage
5 which took place in the United States.

6 Senator Mondale. And under the criminal law you could
7 have investigated these issues of sabotage.

8 Isn't sabotage a crime?

9 Mr. Adams. Sabotage is a crime.

10 Senator Mondale. Could you have investigated that?

11 Mr. Adams. After it happened.

12 Senator Mondale. You see, every time we get involved
13 in political ideas, you defend yourself on the basis of
14 crimes that could have been committed. It's very interesting.

15 In my opinion, you have to stand here if you're going to
16 continue what you're now doing and as I understand it, you
17 still insist that you did the right thing with the Vietnam
18 Veterans Against the War, and investigating the Council of
19 Churches, and this can still go on. This can still go on under
20 your interpretation of your present powers, what you try to
21 justify on the grounds of your law enforcement activities
22 in terms of criminal matters.

23 Mr. Adams. The law does not say we have to wait until
24 we have been murdered before we can --

25 Senator Mondale. Absolutely, but that's the field of

1 law again. You're trying to defend apples with oranges. That's
2 the law. You can do that.

3 Mr. Adams. That's right, but how do you find out which
4 of the 20,000 Bund members might have been a saboteur. You
5 don't have probable cause to investigate anyone, but you can
6 direct an intelligence operation against the German-American
7 Bund, the same thing we did after Congress said --

8 Senator Mondale. Couldn't you get a warrant for that?
9 Why did you object to going to court for authority for that?.

10 Mr. Adams. Because we don't have probable cause to
11 go against an individual and the law doesn't provide for
12 probable cause to investigate an organization.

13 There were activities which did take place, like one time
14 they outlined the Communist Party --

15 Senator Mondale. What I don't understand is why it
16 wouldn't be better for the FBI for us to define authority
17 that you could use in the kind of Bonn situation where under
18 court authority you can investigate where there is probable
19 cause or reasonable cause to suspect sabotage and the rest.

20 Wouldn't that make a lot more sense than just making these
21 decisions on your own?

22 Mr. Adams. We have expressed complete concurrence in
23 that. We feel that we're going to go ^{to} beat to death in the
24 next 100 years, you're damned if you do, and damned if you
25 don't if we don't have a delineation of our responsibility

1 in this area. But I won't agree with you, Senator, that we
2 have bungled the intelligence operations in the United States.
3 I agree with you that we have made some mistakes. Mr. Kelley
4 has set a pattern of being as forthright as any Director of the
5 FBI in acknowledging mistakes that had been made, but I think
6 that as you said, and I believe Senator Tower said, and
7 Senator Church, that we have to watch these hearings because
8 of the necessity that we must concentrate on these areas of
9 abuse. We must not lose sight of the
10 overall law enforcement and intelligence community, and I
11 still feel that this is the freest country in the world.
12 I've travelled much, as I'm sure you have, and I know we have
13 made some mistakes, but I feel that the people in the United
14 States are less chilled by the mistakes we have made than they
15 are by the fact that there are 20,000 murders a year in the
16 United States and they can't walk out of their houses at night
17 and feel safe.

18 Senator Mondale. That's correct, and isn't that an
19 argument then, Mr. Adams, for strengthening our powers to go
20 after those who commit crimes rather than strengthening or
21 continuing a policy which we now see undermines the public
22 confidence you need to do your job.

23 Mr. Adams. Absolutely. The mistakes we have made are
24 what have brought on this embarrassment to us.

25 I'm not blaming the Committee. I'm saying we made some

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1 mistakes and in doing so this is what has hurt the FBI. But
 2 at the same time I don't feel that a balanced picture comes
 3 out, as you have said yourselves, because of the necessity
 4 of zeroing in on abuses.

5 I think that we have done one tremendous job. I think
 6 the accomplishments in the Klan was the finest hour of the
 7 FBI and yet, I'm sure in dealing with the Klan that we made
 8 some mistakes. But I just don't agree with bungling.

End Tape 7 8

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1 Senator Mondale. I don't want to argue over terms, but
2 I think I sense an agreement that the FBI has gotten into trouble
3 over it in the political idea trouble, and that that's where we
4 need to have new legal standards.

5 Mr. Adams. Yes, I agree with that.

6 Senator Tower. Senator Huddleston.

7 Senator Huddleston. Thank you, Mr. Chairman.

8 Mr. Adams, these two instances we have studied at some
9 length seems to have been an inclination on the part of
10 the Bureau to establish a notion about an individual or a group
11 which seems to be very hard to ever change or dislodge. In
12 the case of Dr. King, where the supposition was that he was
13 being influenced by Communist individuals, extensive investi-
14 gation was made, surveillance, reports came back indicating that
15 this in fact was untrue, and directions continued to go out
16 to intensify the investigation. There never seemed to be a
17 willingness on the part of the Bureau to accept its own facts.

18 Ms. Cook testified this morning that something similar
19 to that happened with the Vietnam Veterans Against the War, that
20 every piece of information that she supplied to the Bureau
21 seemed to indicate that the Bureau was not correct in its
22 assumption that this organization planned to commit violence,
23 or that it was being manipulated, and yet you seemed to insist
24 that this investigation go on, and this information was used
25 against the individuals.

1 Now, are there instances where the Bureau has admitted that
2 its first assumptions were wrong and they have changed their
3 course?

4 Mr. Adams: We have admitted that. We have also shown
5 from one of the cases that Senator Hart brought up, that after
6 five days we closed the case. We were told something by an
7 individual that there was a concern of an adverse influence
8 in it, and we looked into it. On the Martin Luther King
9 situation there was no testimony to the effect that we just
10 dragged on and on, or admitted that we dragged on and on and
11 on, ad infinitum. The wiretaps on Martin Luther King were
12 all approved by the Attorney General. Microphones on Martin
13 Luther King were approved by another Attorney General. This
14 wasn't the FBI, and the reason they were approved was that
15 there was a basis to continue the investigation up to a point.

16 What I testified to was that we were improper in discrediting
17 Dr. King, but it's just like --

18 Senator Huddleston. The Committee has before it memoranda
19 written by high officials of the Bureau indicating that the
20 information they were receiving from the field, from these
21 surveillance methods, did not confirm what their supposition
22 was.

23 Mr. Adams. That memorandum was not on Dr. King. That
24 was on another individual that I think somehow got mixed up
25 in the discussion, one where the issue was can we make people

1 prove they aren't a Communist before we will agree not to
2 investigate them.

3 But the young lady appearing this morning making the
4 comment that she never knew of anything she told us that
5 she considers herself a true member of the VVAW-WSO inasmuch
6 as she feels in general agreement of the principles of it, and
7 agreed to cooperate with the FBI in providing information regard-
8 ing the organization to aid in preventing violent individuals
9 from associating themselves with the VVAW-WSO. She is most
10 concerned about efforts by the Revolutionary Union to take over
11 the VVAW-WSO, and she is working actively to prevent this..

12 I think that we have a basis for investigating the VVAW-
13 WSO in certain areas today. In other areas we have stopped
14 the investigation. They don't agree with these principles
15 laid down by the --

16 Senator Huddleston. That report was the basis of your
17 continuing to pay informants and continuing to utilize that
18 information against members who certainly had not been involved
19 in violence, and apparently to get them fired from their job
20 or whatever?

21 Mr. Adams. It all gets back to the fact that even in the
22 criminal law field, you have to detect crime, and you have to
23 prevent crime, and you can't wait until something happens.. The
24 Attorney General has clearly spoken in that area, and even our
25 statutory jurisdiction provides that we don't --

smn 4

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1 Senator Huddleston. Well, of course we've had considerable
2 evidence this morning where no attempt was made to prevent
3 crime, when you had information that it was going to occur.
4 But I'm sure there are instances where you have.

5 Mr. Adams. We disseminated every single item which he
6 reported to us.

7 Senator Huddleston. To a police department which you
8 knew was an accomplice to the crime.

9 Mr. Adams. Not necessarily.

10 Senator Huddleston. Your informant had told you that,
11 hadn't he?

12 Mr. Adams. Well, the informant is on one level. We have
13 other informants, and we have other information.

14 Senator Huddleston. Yes, but you were aware that he
15 had worked with certain members of the Birmingham police in
16 order to --

17 Mr. Adams. Yes. He furnished many other instances also.

18 Senator Huddleston. So you weren't really doing a whole
19 lot to prevent that incident by telling the people who were
20 already part of it.

21 Mr. Adams. We were doing everything we could lawfully
22 do at the time, and finally the situation was corrected, so that
23 when the Department, agreeing that we had no further juris-
24 diction, could sent the United States Marshal down to perform
25 certain law enforcement functions.

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1 Senator Huddleston. Now, the Committee has received
2 documents which indicated that in one situation the FBI assisted
3 an informant who had been established in a white hate group
4 to establish a rival white hate group, and that the Bureau paid
5 his expenses in setting up this rival organization.

6 Now, does this not put the Bureau in a position of being
7 responsible for what actions the rival white hate group might
8 have undertaken?

9 Mr. Adams. I'd like to see if one of the other gentlemen
10 knows that specific case, because I don't think we set up a
11 specific group.

12 This is Joe Deegan.

13 Mr. Deegan. Senator, it's my understanding that the
14 informant we're talking about decided to break off from the
15 group he was with. He was with the Macon Klan group of
16 the United Klans of America, and he decided to break off. This
17 was in compliance with our regulations. His breaking off,
18 we did not pay him to set up the organization. He did it
19 on his own. We paid him for the information he furnished
20 us concerning the operation. We did not sponsor the organiza-
21 tion.

22 Senator Huddleston. Concerning the new organization that
23 he set up, he continued to advise you of the activities of that
24 organization?

25 Mr. Deegan. He continued to advise us of that organization

1 and other organizations. He would advise us of planned
2 activities.

3 Senator Huddleston. The new organization that he formed,
4 did it operate in a very similar manner to the previous one?

5 Mr. Deegan. No, it did not, and it did not last that
6 long.

7 Senator Huddleston. There's also evidence of an FBI
8 informant in the Black Panther Party who had a position of
9 responsibility within the Party with the knowledge of his
10 FBI contact of supplying members with weapons and instructing
11 them in how to use those weapons. Presumably this was in the
12 knowledge of the Bureau, and he later became -- came in contact
13 with the group that was contracting for murder, and he partici-
14 pated in this group with the knowledge of the FBI agent, and
15 this group did in fact stalk a victim who was later killed with
16 the weapon supplied by this individual, presumably all in the
17 knowledge of the FBI.

18 How does this square with your enforcement and crime
19 prevention responsibilities.

20 Mr. Deegan. Senator, I'm not familiar with that particular
21 case. It does not square with our policy in all respects, and
22 I would have to look at that particular case you're talking
23 about to give you an answer.

24 Senator Huddleston. I don't have the documentation on that
25 particular case, but it brings up the point as to what kind of

1 control you exercised over this kind of informant in this kind
2 of an organization and to what extent an effort is made to
3 prevent these informants from engaging in the kind of thing
4 that you are supposedly trying to prevent.

5 Mr. Adams. A good example of this was Mr. Rowe, who became
6 active in an action group, and we told him to get out or
7 we would no longer use him as an informant, in spite of the
8 information he had furnished in the past.

9 We have had cases, Senator, where we have had --

10 Senator Huddleston. But you also told him to participate
11 in violent activities.

12 Mr. Adams. We did not tell him to participate in violent
13 activities.

14 Senator Huddleston. That's what he said..

15 Mr. Adams. I know that's what he said. But that's what
16 lawsuits are all about, is that there are two sides to the
17 issue, and our agents handling this have advised us, and I
18 believe have advised your staff, that at no time did they
19 advise him to engage in violence.

20 Senator Huddleston. Just to do what was necessary to
21 get the information, I believe maybe might have been his
22 instructions.

23 Mr. Adams. I don't think they made any such statement
24 to him along that line, and we have informants, we have
25 informants who have gotten involved in the violation of the law,

smn 8

1 and we have immediately converted their status from an informant
2 to the subject, and have prosecuted I would say, offhand, I
3 can think of around 20 informants that we have prosecuted for
4 violating the laws, once it came to our attention, and even
5 to show you our policy of disseminating information on violence
6 in this case, during the review of the matter, the agents told
7 me that they found one case where their agent had been working
8 24 hours a day, and he was a little late in disseminating the
9 information to the police department. No violence occurred,
10 but it showed up in a file review, and he was censured for
11 his delay in properly notifying local authorities.

12 So we not only have a policy, I feel that we do follow
13 reasonable safeguards in order to carry it out, including periodic
14 review of all informant files.

15 Senator Huddleston. Well, Mr. Rowe's statement is
16 substantiated to some extent with the acknowledgement by the
17 agent in charge that if you're going to be a Klansman and you
18 happen to be with someone and they decide to do something, that
19 he couldn't be an angel. These were the words of the agent,
20 and be a good informant. He wouldn't take the lead, but the
21 implication is that he would have to go along and would have
22 to be involved if he was going to maintain his credibility.

23 Mr. Adams. There's no question but that an informant at
24 times will have to be present during demonstrations, riots,
25 fistfights that take place, but I believe his statement was

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1 to the effect that -- and I was sitting in the back of the
2 room and I don't recall it exactly, but some of them were
3 beat with chains, and I didn't hear whether he said he beat
4 someone with a chain or not, but I rather doubt that he did
5 because it's one thing being present, and it's another thing
6 taking an active part in criminal actions.

7 Senator Huddleston. He was close enough to get his
8 throat cut.

9 How does the gathering of information --

10 Senator Tower. Senator Mathias is here, and I think that
11 we probably should recess a few minutes.

12 Could we have Senator Mathias' questions and then should
13 we convene this afternoon?

14 Senator Huddleston. I'm finished. I just had one more
15 question.

16 Senator Tower. Go ahead.

17 Senator Huddleston. I wanted to ask how the selection of
18 information about an individual's personal life, social, sex
19 life and becoming involved in that sex life or social life
20 is a requirement for law enforcement or crime prevention.

21 Mr. Adams. Our agent handlers have advised us on Mr.
22 Rowe, that they gave him no such instruction, they had no
23 such knowledge concerning it, and I can't see where it would
24 be of any value whatsoever.

25 Senator Huddleston. You aren't aware of any case where

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1 these instructions were given to an agent or an informant?

2 Mr. Adams. To get involved in sexual activity? No, sir.

3 Senator Huddleston. Thank you, Mr. Chairman.

4 Senator Tower. Senator Mathias.

5 Senator Mathias. Thank you, Mr. Chairman.

6 I would like to come back very briefly to the Fourth
7 Amendment considerations in connection with the use of informants
8 and in posing these questions we're not thinking of the one
9 time volunteer who walks in to an FBI office and says I have
10 a story I want to tell you and that's the only time that you
11 may see him. I'm thinking of the kind of situations in which
12 there is a more extended relationship which could be of varying
13 degrees. It might be in one case that the same individual
14 will have some usefulness in a number of situations. But when
15 the FBI orders a regular agent to engage in a search, the first
16 test is a judicial warrant, and what I would like to explore
17 with you is the difference between a one time search which
18 requires a warrant, and which you get when you make that
19 search, and a continuous search which uses an informant, or
20 the case of a continuous search which uses a regular undercover
21 agent, someone who is totally under your control, and is in a
22 slightly different category than an informant.

23 Mr. Adams. Well, we get there into the fact that the
24 Supreme Court has still held that the use of informants does
25 not invade any of these constitutionally protected areas, and

1 if a person wants to tell an informant something that isn't
2 protected by the Supreme Court.

3 An actual search for legal evidence, that is a protected
4 item, but information and the use of informants have been
5 consistently held as not posing any constitutional problems.

6 Senator Mathias. I would agree, if you're talking about
7 the fellow who walks in off the street, as I said earlier,
8 but is it true that under existing procedures informants are
9 given background checks?

10 Mr. Adams. Yes, sir.

11 Senator Mathias. And they are subject to a testing period.

12 Mr. Adams. That's right, to verify and make sure they
13 are providing to us reliable information.

14 Senator Mathias. And during the period that the relation-
15 ship continues, they are rather closely controlled by the
16 handling agents.

17 Mr. Adams. That's true.

18 Senator Mathias. So in effect they can come in a very
19 practical way agents themselves to the FBI.

20 Mr. Adams. They can do nothing --

21 Senator Mathias. Certainly agents in the common law use
22 of the word.

23 Mr. Adams. That's right, they can do nothing, and we
24 instruct our agents that an informant can do nothing that the
25 agent himself cannot do, and if the agent can work himself into

smn 12

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1 an organization in an undercover capacity, he can sit there and
2 glean all the information that he wants, and that is not in the
3 Constitution as a protected area. But we do have this problem.

4 Senator Mathias. But if a regular agent who is a member
5 of the FBI attempted to enter these premises, he would require
6 a warrant?

7 Mr. Adams. No, sir, if a regular -- it depends on the
8 purpose for which he is entering. If a regular agent by
9 concealing his identity, by -- was admitted as a member of the
10 Communist Party, he can attend Communist Party meetings, and he
11 can enter the premises, he can enter the building, and there's
12 no constitutionally invaded area there.

13 Senator Mathias. And so you feel that anyone who has
14 a less formal relationship with the Bureau than a regular
15 agent, who can undertake a continuous surveillance operation
16 as an undercover agent or as an informant. --

17 Mr. Adams. As long as he commits no illegal acts.

18 Senator Mathias. Let me ask you why you feel that it is
19 impractical to require a warrant since, as I understand it,
20 headquarters must approve the use of an informant. Is that
21 degree of formal action required?

22

23

24

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1 Mr. Adams. The main difficulty is the particularity
1 which has to be shown in obtaining a search warrant. You
2 have to go after particular evidence. You have to specify
3 what you're going after, and an informant operates in an
4 area that you just cannot specify. He doesn't know what's
5 going to be discussed at that meeting. It may be a plot to
6 blow up the Capitol again or it may be a plot to blow up the
7 State Department building.

8 Senator Mathias. If it were a criminal investigation,
9 you would have little difficulty with probable cause, wouldn't
10 you?

11 Mr. Adams. We would have difficulty in a warrant to
12 use someone as an informant in that area because the same
13 difficulty of particularity exists. We can't specify.

14 Senator Mathias. I understand the problem because it's
15 very similar to one that we discussed earlier in connection
16 say wiretaps on a national security problem.

17 Mr. Adams. That's it, and there we face the problem of
18 where the Soviet, an individual identified as a Soviet spy
19 in a friendly country and they tell us he's been a Soviet spy
20 there and now he's coming to the United States, and if we can't
21 show under a probable cause warrant, if we couldn't show that
22 he was actually engaging in espionage in the United States,
23 we couldn't get a wiretap under the probable cause requirements
24 which have been discussed. If the good fairy didn't drop the
25

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1 evidence in our hands that this individual is here conducting
2 espionage, we again would fall short of this, and that's
3 why we're still groping with it.

4 Senator Mathias. When you say fall short, you really,
5 you would be falling short of the requirements of the Fourth
6 Amendment.

7 Mr. Adams. That's right, except for the fact that the
8 President, under this Constitutional powers, to protect this
9 nation and make sure that it survives first, first of all
10 national survival, and these are the areas that not only the
11 President but the Attorney General are concerned in and we're
12 all hoping that somehow we can reach a legislative middle
13 ground in here.

14 Senator Mathias. Which we discussed in the other national
15 security area as to curtailling a warrant to that particular
16 need.

17 Mr. Adams. And if you could get away from probable
18 cause and get some degree of reasonable cause and get some
19 method of sealing indefinitely your interest, say, in an
20 ongoing espionage case and can work out those difficulties,
21 we may get their yet.

22 Senator Mathias. And you don't despair of finding that
23 middle ground?

24 Mr. Adams. I don't because I think that today there's
25 more of an open mind between Congress and the Executive Branch

1 and the FBI and everyone concerning the need to get these
2 areas resolved.

3 Senator Mathias. And you believe that the Department,
4 if we could come together, would support, would agree to that
5 kind of a warrant requirement if we could agree on the language?

6 Mr. Adams. If we can work out problems and the Attorney
7 General is personally interested in that also.

8 Senator Mathias. Do you think that this agreement might
9 extend to some of those other areas that we talked about?

10 Mr. Adams. I think that that would be a much greater
11 difficulty in an area of domestic intelligence informant who
12 reports on many different operations and different types of
13 activities that might come up rather than say in a Soviet
14 espionage or a foreign espionage case where you do have a little
15 more degree of specificity to deal with.

16 Senator Mathias. I suggest that we arrange to get
17 together and try out some drafts with each other, but in the
18 meantime, of course, there's another alternative and that
19 would be the use of wiretap procedure by which the Attorney
20 General must approve a wiretap before it is placed, and the
21 same general process could be used for informants, since
22 you come to headquarters any way.

23 Mr. Adams. That could be an alternative. I think it
24 would be a very burdensome alternative and I think at some
25 point after we attack the major abuses, or what are considered

1 major abuses of Congress and get over this hurdle, I think
2 we're still going to have to recognize that heads of agencies
3 have to accept the responsibility for managing that agency
4 and we can't just keep pushing every operational problem up
5 to the top because there just aren't enough hours in the day.

6 Senator Mathias. But the reason that parallel suggests
7 itself is of course the fact that the wiretap deals generally
8 with one level of information in one sense of gathering
9 information. You hear what you hear from the tap.

10 Mr. Adams. But you're dealing in a much smaller number
11 also.

12 Senator Mathias. Smaller number, but that's all the
13 more reason. When an informant goes in, he has all of his
14 senses. He's gathering all of the information a human being
15 can acquire from a situation and has access to more information
16 than the average wiretap.

17 And it would seem to me that for that reason a parallel
18 process might be useful and in order.

19 Mr. Adams. Mr. Mintz pointed out one other main
20 distinction to me which I had overlooked from our prior
21 discussions, which is the fact that with an informant he is
22 more in the position of being a central monitor in that one
23 of the two parties to the conversation agrees, such as like
24 central monitoring of telephones and microphones and
25 anything else versus the wiretap itself where the individual

1 whose telephone is being tapped is not aware and there is,
2 and neither of the two parties talking had agreed that their
3 conversation could be monitored.

4 Senator Mathias. I find that one difficult to accept.
5 If I'm the third party overhearing a conversation that is taking
6 place in a room where I am, and my true character isn't perceived
7 by the two people who are talking, in effect they haven't
8 consented to my overhearing my conversation. Then they consent
9 if they believe that I am their friend or their, a partisan
10 of theirs.

11 But if they knew in fact that I was an informant for
12 someone else, they wouldn't be consenting.

13 Mr. Adams. Well, that's like I believe Senator Hart
14 raised earlier, that the courts thus far have made this
15 distinction with no difficulty, but that doesn't mean that
16 there may not be some legislative compromise which might be
17 addressed.

18 Senator Mathias. Well, I particularly appreciate your
19 attitude in being willing to work on these problems because
20 I think that's the most important thing that can evolve from
21 these hearings, so that we can actually look at the Fourth
22 Amendment as the standard that we have to achieve. But the
23 way we get there is obviously going to be a lot easier if we
24 can work toward them together.

25 I just have one final question, Mr. Chairman, and that

1 deals with whether we shouldn't impose a standard of probable
2 cause that a crime has been committed as a means of controlling
3 the use of informants and the kind of information that they
4 collect.

5 Do you feel that this would be too restrictive?

6 Mr. Adams. Yes, sir, I do.

7
8 When I look at informants and I see that each year
9 informants provide us, locate 5000 dangerous fugitives, they
10 provide subjects in 2000 more cases, they recover \$86 million
11 in stolen property and contraband, and that's irrespective
12 of what we give the local law enforcement and other Federal
13 agencies, which is almost a comparable figure, we have almost
14 reached a point in the criminal law where we don't have much
15 left. And in the intelligence field we still, I think when
16 we carve all of the problems away, we still have to make sure
17 that we have the means to gather information which will permit
18 us to be aware of the identity of individuals and organizations
19 that are acting to overthrow the government of the United
20 States. And I think we still have some areas to look hard
21 at as we have discussed, but I think informants are here to
22 stay. They are absolutely essential to law enforcement.
23 Everyone uses informants. The press has informants, Congress
24 has informants, you have individuals in your community that
25 you rely on, not for ulterior purposes, but to let you know
what's the feel of the people, am I serving them properly,

1 am I carrying out this?

2 It's here to say. It's been here throughout history
3 and there will always be informants. And the thing we want to
4 avoid is abuses like provocateurs, criminal activities, and
5 to ensure that we have safeguards that will prevent that.
6 But we do need informants.

7 Senator Tower. Senator Hart, do you have any further
8 questions?

9 Senator Hart of Michigan: Yes. I ask unanimous request
10 perhaps with a view to giving balance to the record, the
11 groups that we have discussed this morning into which the
12 Bureau has put informants, in popular language, our liberal
13 groups -- I would ask unanimous consent that be printed in
14 the record, the summary of the opening of the headquarters
15 file by the Bureau of Dr. Carl McIntyre when he announced
16 that he was organizing a group to counter the American Civil
17 Liberties Union and other "liberal and communist groups,"
18 is not a left only pre-occupation.

19 Senator Tower. Without objection, so ordered.

20 (The material referred to follows:)

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Senator Tower. Any more questions?

Then the Committee will have an Executive Session this afternoon in Room 3110 in the Dirksen Building at 3:00, and I hope everyone will be in attendance.

Tomorrow morning we will hear from Courtney Evans, Cartha DeLoach. Tomorrow afternoon, former Attorneys General Ramsey Clark and Edward Katzenbach.

The Committee, the hearings are recessed until 10:00 a.m. tomorrow morning.

(Whereupon, at 1:10 o'clock p.m., the hearing in the above mentioned matter was concluded, to reconvene on Wednesday December 3rd, 1975, at 10:00 o'clock a.m.)

- - -

NR045 WA PLAIN

6:31PM UTELE 10/9/75 GHS

TO ALL SACS

FROM DIRECTOR

INTERVIEWS OF FBI EMPLOYEES BY CONGRESSIONAL COMMITTEES

BY MEMORANDUM TO ALL EMPLOYEES DATED MAY 28, 1975, CAPTIONED "INTERVIEWS OF FBI EMPLOYEES," ALL EMPLOYEES WERE ADVISED OF THE NECESSITY OF SECURING FBI HEADQUARTERS APPROVAL PRIOR TO SUBMITTING TO INTERVIEWS BY REPRESENTATIVES OF CONGRESSIONAL COMMITTEES. THE NECESSITY OF SECURING THIS APPROVAL IS PROMPTED BY THE EMPLOYMENT AGREEMENT ALL EMPLOYEES HAVE SIGNED.

YOU WERE ADVISED THAT CONGRESSIONAL STAFF MEMBERS WERE CONDUCTING INTERVIEWS OF FORMER AND/OR CURRENT EMPLOYEES AND THAT THIS BUREAU HAD PLEDGED ITS COOPERATION WITH CONGRESS. OUR COOPERATIVE EFFORTS, OF COURSE, MUST BE CONSISTENT WITH BUREAU PROCEDURES.

RECENTLY, WE HAVE HAD ATTEMPTS BY CONGRESSIONAL COMMITTEE STAFF MEMBERS TO INTERVIEW CURRENT EMPLOYEES WITHOUT PRIOR CONTACT WITH FBI HEADQUARTERS. YOU ARE AGAIN REMINDED

ASAC
Supervisor III
IV
V

62-2986-7

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THAT IF A REPRESENTATIVE OF A CONGRESSIONAL COMMITTEE SHOULD CONTACT A BUREAU EMPLOYEE, THAT EMPLOYEE SHOULD DECLINE TO RESPOND TO QUESTIONS POSED TO HIM AND ADVISE THE CONGRESSIONAL STAFF MEMBER OF THE NECESSITY OF RECEIVING FBI HEADQUARTERS APPROVAL BEFORE RESPONDING TO QUESTIONS.

END

NR045 WA PLAIN

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END

NR033 WA CODE

5:33PM 5/4/75 NITEL AJN

TO ALL SACS

FROM DIRECTOR (62-116395)

PERSONAL ATTENTION

SENSTUDY 75

REBUTEL MAY 2, 1975.

PURPOSES OF INSTANT TELETYPE ARE TO (1) REITERATE THAT FBI HAS PLEDGED FULL COOPERATION WITH THE SENATE SELECT COMMITTEE (SSC) AND WISHES TO ASSIST AND FACILITATE ANY INVESTIGATIONS UNDERTAKEN BY THE SSC WITH RESPECT TO THE FBI; AND (2) SET FORTH NEW PROCEDURE RELATING TO SSC STAFF INTERVIEWS OF CURRENT AND FORMER FBI EMPLOYEES.

FOR INFORMATION OF THOSE OFFICES WHICH HAVE NOT PREVIOUSLY HAD CURRENT OR FORMER EMPLOYEES IN ITS TERRITORY INTERVIEWED BY THE SSC, THE BUREAU FREQUENTLY LEARNS FROM THE SSC OR OTHERWISE THAT FORMER EMPLOYEES ARE BEING CONSIDERED FOR INTERVIEW BY THE SSC STAFF. INSTRUCTIONS ARE ISSUED FOR THE FIELD OFFICE TO CONTACT THE FORMER EMPLOYEE TO ALERT HIM AS TO POSSIBLE INTERVIEW, REMIND HIM OF HIS CONFIDENTIALITY AGREEMENT WITH THE BUREAU AND SUGGEST THAT IF HE IS CONTACTED FOR

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INTERVIEW, HE MAY CONTACT THE LEGAL COUNSEL DIVISION BY COLLECT CALL FOR FURTHER INFORMATION. IN THE USUAL CASE, AS CIRCUMSTANCES UNFOLD, THE FORMER EMPLOYEE IS TOLD (1) THAT HE HAS A RIGHT TO LEGAL COUNSEL, BUT THAT THE BUREAU CANNOT PROVIDE SAME; (2) THAT THE BUREAU HAS WAIVED THE CONFIDENTIALITY AGREEMENT FOR THE INTERVIEW WITHIN SPECIFIED PARAMETERS; AND (3) THAT THERE ARE FOUR PRIVILEGED AREAS IN WHICH HE IS NOT REQUIRED TO ANSWER QUESTION. THESE AREAS ARE RELATING TO INFORMATION WHICH MAY (A) IDENTIFY BUREAU SOURCES; (B) REVEAL SENSITIVE METHODS/TECHNIQUES; (C) REVEAL IDENTITIES OF THIRD AGENCIES, INCLUDING FOREIGN INTELLIGENCE AGENCIES, OR INFORMATION FROM SUCH AGENCIES; AND (D) ADVERSELY AFFECT ONGOING BUREAU INVESTIGATIONS.

HERETOFORE, BUREAU HAS OFFERED INTERVIEWEES CONSULTATION PRIVILEGES WHEREBY A BUREAU SUPERVISOR WOULD BE AVAILABLE NEARBY, ALTHOUGH NOT ACTUALLY AT INTERVIEW, SO INTERVIEWEE MIGHT CONSULT WITH HIM SHOULD QUESTIONS ARISE AS TO PARAMETERS OF INTERVIEW OR PRIVILEGED AREAS. THE CONSULTANT DID NOT ACT AS A LEGAL ADVISOR.

EFFECTIVE IMMEDIATELY, BUREAU WILL NO LONGER PROVIDE

PAGE TH

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ON-THE-SCENE PERSONNEL FOR CONSULTATION PURPOSES TO ASSIST EITHER CURRENT OR FORMER EMPLOYEES. PROSPECTIVE INTERVIEWEES SHOULD BE TOLD THAT, IF THEY DESIRE ASSISTANCE OF THIS NATURE DURING AN INTERVIEW, THEY MAY CONTACT EITHER PERSONALLY (IF INTERVIEW IS IN WASHINGTON, D. C.) OR BY COLLECT CALL, THE ASSISTANT DIRECTOR OF THE INTELLIGENCE DIVISION, MR. W. R. WANNALL, OR, IN HIS ABSENCE, SECTION CHIEF W. O. CREGAR.

THIS CHANGE IN PROCEDURE SHOULD NOT BE CONSTRUED AS LESSENING THE ASSISTANCE WE ARE FURNISHING TO CURRENT AND FORMER EMPLOYEES.

FOR YOUR ADDITIONAL INFORMATION, I AM WORKING WITH THE DEPARTMENT IN EXPLORING AVENUES TO ARRANGE LEGAL REPRESENTATION, WHEN NECESSARY, FOR CURRENT AND FORMER EMPLOYEES WITHOUT EXPENSE TO THEM. YOU WILL BE KEPT ADVISED OF DEVELOPMENTS IN THIS REGARD.

END

REC FBI HQ BAJ CLR

OFFICE OF THE DIRECTOR



UNITED STATES DEPARTMENT OF JUSTICE

FEDERAL BUREAU OF INVESTIGATION

WASHINGTON, D.C. 20535

August 12, 1975

~~PERSONAL ATTENTION~~
~~MEMORANDUM 35-75~~

MEMORANDUM TO ALL SPECIAL AGENTS IN CHARGE:

(A) INTERVIEWS OF FBI EMPLOYEES BY CONGRESSIONAL STAFF MEMBERS -- In accordance with a recently adopted suggestion, you are to insure that all new employees who enter on duty in your field office are fully apprised of the contents of the Memorandum to All Employees, dated May 28, 1975, dealing with captioned matter. This should be done at the time they execute the FBI Employment Agreement, FD-291, regarding the unauthorized disclosure of information.

This practice can, of course, be discontinued upon the completion of the inquiry that Congress has instituted.

62-2986-5

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FBI-HOUSTON	

[Signature]

NR022 WA CODE

1:05PM NITEL 6-13-75 VLJ

TO ALL SACS

FROM DIRECTOR (62-116464)

PERSONAL ATTENTION

HOUSTUDY 75.

REBUTELS MAY 2, 20, 1975, "SENSTUDY 75."

BUFILE 62-116464 AND CODE NAME "HOUSTUDY 75" DESIGNATED.
FOR ALL MATTERS RELATING TO HOUSE SELECT COMMITTEE TO STUDY
GOVERNMENTAL OPERATIONS WITH RESPECT TO INTELLIGENCE ACTIVITIES
AND BUREAU'S HANDLING OF MATTERS PERTAINING THERETO. USE
THIS FILE NUMBER AND CAPTION FOR MATTERS RELATING TO HOUSE
COMMITTEE AS SEPARATE FROM SENSTUDY 75 FOR MATTERS RELATING
TO SENATE COMMITTEE.

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[Signature]



UNITED STATES DEPARTMENT OF JUSTICE
FEDERAL BUREAU OF INVESTIGATION

WASHINGTON, D.C. 20535

May 28, 1975

MEMORANDUM TO ALL EMPLOYEES

RE: INTERVIEWS OF FBI EMPLOYEES

All employees are advised that Congress is conducting an inquiry into activities of the Federal Bureau of Investigation. Congressional staff members are conducting interviews of former and current FBI employees. This Bureau has pledged its cooperation with the Congress.

You are reminded of the FBI Employment Agreement (copy attached) with which you agreed to comply during your employment in the FBI and following termination of such employment.

Also, you are reminded of Title 28, Code of Federal Regulations, Section 16.22 (copy attached), which reads as follows:

"No employee or former employee of the Department of Justice shall, in response to a demand of a court or other authority, produce any material contained in the files of the Department or disclose any information relating to material contained in the files of the Department, or disclose any information or produce any material acquired as part of the performance of his official duties or because of his official status without prior approval of the appropriate Department official or the Attorney General in accordance with Section 16.24."

Also, you are reminded of Department of Justice Order Number 116-56, dated May 15, 1956, (copy attached) which, among other things, requires an employee upon the completion of his testimony to prepare a memorandum outlining his testimony.

Our cooperative efforts, of course, must be consistent with the above cited authority. Therefore, if you are contacted for purpose of interview or testimony you are to request approval as required by the Employment Agreement and await authorization before furnishing information, testimony, or record material.

62-2986-3

Enclosures (3)

Clarence M. Kelley

Clarence M. Kelley
Director

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EMPLOYMENT AGREEMENT

As consideration for employment in the Federal Bureau of Investigation (FBI), United States Department of Justice, and as a condition for continued employment, I hereby declare that I intend to be governed by and I will comply with the following provisions:

(1) That I am hereby advised and I understand that Federal law such as Title 18, United States Code, Sections 793, 794, and 798; Order of the President of the United States (Executive Order 11652); and regulations issued by the Attorney General of the United States (28 Code of Federal Regulations, Sections 16.21 through 16.26) prohibit loss, misuse, or unauthorized disclosure or production of national security information, other classified information and other nonclassified information in the files of the FBI;

(2) I understand that unauthorized disclosure of information in the files of the FBI or information I may acquire as an employee of the FBI could result in impairment of national security, place human life in jeopardy, or result in the denial of due process to a person or persons who are subjects of an FBI investigation, or prevent the FBI from effectively discharging its responsibilities. I understand the need for this secrecy agreement; therefore, as consideration for employment I agree that I will never divulge, publish, or reveal either by word or conduct, or by other means disclose to any unauthorized recipient without official written authorization by the Director of the FBI or his delegate, any information from the investigatory files of the FBI or any information relating to material contained in the files, or disclose any information or produce any material acquired as a part of the performance of my official duties or because of my official status. The burden is on me to determine, prior to disclosure, whether information may be disclosed and in this regard I agree to request approval of the Director of the FBI in each such instance by presenting the full text of my proposed disclosure in writing to the Director of the FBI at least thirty (30) days prior to disclosure. I understand that this agreement is not intended to apply to information which has been placed in the public domain or to prevent me from writing or speaking about the FBI but it is intended to prevent disclosure of information where disclosure would be contrary to law, regulation or public policy. I agree the Director of the FBI is in a better position than I to make that determination;

(3) I agree that all information acquired by me in connection with my official duties with the FBI and all official material to which I have access remains the property of the United States of America, and I will surrender upon demand by the Director of the FBI or his delegate, or upon separation from the FBI, any material relating to such information or property in my possession;

(4) That I understand unauthorized disclosure may be a violation of Federal law and prosecuted as a criminal offense and in addition to this agreement may be enforced by means of an injunction or other civil remedy.

I accept the above provisions as conditions for my employment and continued employment in the FBI. I agree to comply with these provisions both during my employment in the FBI and following termination of such employment.

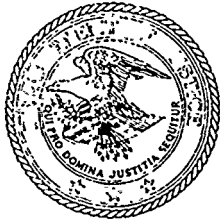
(Signature)

(Type or print name)

Witnessed and accepted in behalf of the Director, FBI, on

_____, 19____, by _____

(Signature)



Office of the Attorney General
Washington, D. C. 20530

January 18, 1973

ORDER NO. 501-73

RULES AND REGULATIONS

**Title 28—JUDICIAL
ADMINISTRATION**

Chapter I—Department of Justice

[Order 501-73]

PART 16—PRODUCTION OR DISCLOSURE OF MATERIAL OR INFORMATION

Subpart B—Production or Disclosure in Response to Subpenas or Demands of Courts or Other Authorities

This order delegates to certain Department of Justice officials the authority to approve the production or disclosure of material or information contained in Department files, or information or material acquired by a person while employed by the Department. It applies where a subpoena, order or other demand of a court or other authority, such as an administrative agency, is issued for the production or disclosure of such information.

By virtue of the authority vested in me by 28 U.S.C. 509, 510, and 5 U.S.C. 301, Subpart B of Part 16 of Chapter I of Title 28, Code of Federal Regulations, is revised, and its provisions renumbered, to read as follows:

Subpart B—Production or Disclosure in Response to Subpenas or Demands of Courts or Other Authorities

Sec.

- 16.21 Purpose and scope.
16.22 Production or disclosure prohibited unless approved by appropriate Department official.
16.23 Procedure in the event of a demand for production or disclosure.
16.24 Final action by the appropriate Department official or the Attorney General.
16.25 Procedure where a Department decision concerning a demand is not made prior to the time a response to the demand is required.
16.26 Procedure in the event of an adverse ruling.

AUTHORITY: 28 U.S.C. 509, 510 and 5 U.S.C. 301.

Subpart B—Production or Disclosure in Response to Subpenas or Demands of Courts or Other Authorities

§ 16.21 Purpose and scope.

(a) This subpart sets forth the procedures to be followed when a subpoena, order, or other demand (hereinafter referred to as a "demand") of a court or

other authority is issued for the production or disclosure of (1) any material contained in the files of the Department, (2) any information relating to material contained in the files of the Department, or (3) any information or material acquired by any person while such person was an employee of the Department as a part of the performance of his official duties or because of his official status.

(b) For purposes of this subpart, the term "employee of the Department" includes all officers and employees of the United States appointed by, or subject to the supervision, jurisdiction, or control of, the Attorney General of the United States, including U.S. attorneys, U.S. marshals, and members of the staffs of those officials.

§ 16.22 Production or disclosure prohibited unless approved by appropriate Department official.

No employee or former employee of the Department of Justice shall, in response to a demand of a court or other authority, produce any material contained in the files of the Department or disclose any information relating to material contained in the files of the Department, or disclose any information or produce any material acquired as part of the performance of his official duties or because of his official status without prior approval of the appropriate Department official or the Attorney General in accordance with § 16.24.

§ 16.23 Procedure in the event of a demand for production or disclosure.

(a) Whenever a demand is made upon an employee or former employee of the Department for the production of material or the disclosure of information described in § 16.21(a), he shall immediately notify the U.S. attorney for the district where the issuing authority is located. The U.S. attorney shall immediately request instructions from the appropriate Department official, as designated in paragraph (b) of this section.

(b) The Department officials authorized to approve production or disclosure under this subpart are:

(1) In the event that the case or other matter which gave rise to the demanded material or information is or, if closed, was within the cognizance of a division of the Department, the Assistant Attorney General in charge of that division. This authority may be redelegated to Deputy Assistant Attorneys General.

(2) In instances of demands that are not covered by paragraph (b) (1) of this section:

(1) The Director of the Federal Bureau of Investigation, if the demand is one made on an employee or former employee of that Bureau for information or if the demand calls for the production of material from the files of that Bureau, and

(ii) The Director of the Bureau of Prisons, if the demand is one made on an employee or former employee of that Bureau for information or if the demand calls for the production of material from the files of that Bureau.

(3) In instances of demands that are not covered by paragraph (b) (1) or (2) of this section, the Deputy Attorney General.

(c) If oral testimony is sought by the demand, an affidavit, or, if that is not feasible, a statement by the party seeking the testimony or his attorney, setting forth a summary of the testimony desired, must be furnished for submission by the U.S. attorney to the appropriate Department official.

§ 16.24 Final action by the appropriate Department official or the Attorney General.

(a) If the appropriate Department official, as designated in § 16.23(b), approves a demand for the production of material or disclosure of information, he shall so notify the U.S. attorney and such other persons as circumstances may warrant.

(b) If the appropriate Department official, as designated in § 16.23(b), decides not to approve a demand for the production of material or disclosure of information, he shall immediately refer the demand to the Attorney General for decision. Upon such referral, the Attorney General shall make the final decision and give notice thereof to the U.S. attorney and such other persons as circumstances may warrant.

§ 16.25 Procedure where a Department decision concerning a demand is not made prior to the time a response to the demand is required.

If response to the demand is required before the instructions from the appropriate Department official or the Attorney General are received, the U.S. attorney or other Department attorney designated for the purpose shall appear with the employee or former employee of the Department upon whom the demand has been made, and shall furnish the court or other authority with a copy of the regulations contained in this subpart and inform the court or other authority that the demand has been, or is being, as the case may be, referred for the prompt consideration of the appropriate Department official and shall respectfully request the court or authority to stay the demand pending receipt of the requested instructions.

§ 16.26 Procedure in the event of an adverse ruling.

If the court or other authority declines to stay the effect of the demand in response to a request made in accordance with § 16.25 pending receipt of instructions, or if the court or other authority rules that the demand must be complied with irrespective of instructions not to produce the material or disclose the information sought, in accordance with § 16.24, the employee or former employee upon whom the demand has been made shall respectfully decline to comply with the demand. "United States ex rel Touhy v. Ragen," 340 U.S. 462.

Dated: January 11, 1973.

RICHARD G. KLEINDIENST,
Attorney General.

[FR Doc.73-1071 Filed 1-17-73;8:45 am]

OFFICE OF THE ATTORNEY GENERAL

WASHINGTON, D. C.

May 15, 1956

ORDER NO. 116-56

It is the policy of the Department of Justice to extend the fullest possible cooperation to congressional committees requesting information from departmental files, interviews with department employees, testimony of department personnel, or testimony of Federal prisoners. The following procedures are prescribed in order to effectuate this policy on a basis which will be mutually satisfactory to the congressional committees and to the Department. [This order supersedes the Deputy Attorney General's Memorandum No. 5, dated March 23, 1953, and his Memorandum No. 97, dated August 5, 1954. It formalizes the Attorney General's press release of November 5, 1953, establishing procedures to permit committees of the Congress and their authorized representatives to interview and to take sworn testimony from Federal prisoners. It supplements Order No. 3229 (Revised) dated January 13, 1953, and Order No. 3464, Supplement No. 4 (Revised) dated January 13, 1953 (with Memorandum of "Authorization Under Order No. 3464 Supplement No. 4 (Revised)" dated January 13, 1953), insofar as said orders have reference to procedures to be followed in the Department's relations with congressional committees. In support of this order, reference should be had to the President's letter dated May 17, 1954, addressed to the Secretary of Defense, and to the Attorney General's Memorandum which accompanied it.]

A. REQUESTS FOR INFORMATION FROM DEPARTMENT FILES

1. Congressional committee requests for the examination of files or other confidential information should be reduced to writing, signed by the chairman of the committee, and addressed to the Deputy Attorney General, who is responsible for the coordination of our liaison with Congress and congressional committees. The request shall state the specific information sought as well as the specific objective for which it is sought. The Deputy Attorney General will forward the request to the appropriate division where a reply will be prepared and returned for the Deputy Attorney General's signature and dispatch to the chairman of the committee.

2. If the request concerns a closed case, i. e., one in which there is no litigation or administrative action pending or contemplated, the file may be made available for review in the Department, in the presence of the official or employee having custody thereof. The following procedure shall be followed in such cases:

a. The reply letter will advise the committee that the file is available for examination and set forth the name, telephone extension number, and room number of the person who will have custody of the file to be reviewed;

b. Before making the file available to the committee representative all reports and memoranda from the FBI as well as investigative reports from any other agency, will be removed from the file and not be made available for examination; provided however that if the committee representative states that it is essential that information from the FBI reports and memoranda be made available, he will be advised that the request will be considered by the Department. Thereafter a summary of the contents of the FBI reports and memoranda involved will be prepared which will not disclose investigative techniques, the identity of confidential informants, or other matters which might jeopardize the investigative operations of the FBI. This summary will be forwarded by the division to the FBI with a request for advice as to whether the FBI has any objection to examination of such summary by the committee representative. The file will not be physically relinquished from the custody of the Department. If the committee representative desires to examine investigative reports from other government agencies, contained in the files of the Department, he will be advised to direct his request to the agency whose reports are concerned.

3. If the request concerns an open case, i. e., one which litigation or administrative action is pending or contemplated, the file may not be made available for examination by the committee's representative. The following procedure shall be followed:

a. The reply letter should advise the committee that its request concerns a case in which litigation or administrative action is pending or contemplated, and state that the file cannot be made available until the case is completed; and

b. Should briefly set forth the status of the case in as much detail as is practicable and prudent without jeopardizing the pending contemplated litigation or administrative action.

B. REQUESTS FOR INTERVIEWS WITH DEPARTMENTAL PERSONNEL

1. Requests for interviews with departmental personnel regarding any official matters within the Department should be reduced to writing, signed by the chairman of the committee, and addressed to the Deputy Attorney General. When the approval of the Deputy Attorney General is given, the employee is expected to discuss such matters freely and cooperatively with the representative, subject to the limitations prescribed in A respecting open cases and data in investigative reports;

2. Upon the completion of the interview with the committee representative the employee will prepare a summary of it for the file, with a copy routed to his division head and a copy routed to the Deputy Attorney General.

C. EMPLOYEES TESTIFYING BEFORE CONGRESSIONAL COMMITTEES

1. When an employee is requested to testify before a congressional committee regarding official matters within the Department the Deputy Attorney General shall be promptly informed. When the Deputy Attorney General's approval is given the employee is expected to testify freely subject to limitations prescribed in A respecting open cases and data in investigative reports;

2. An employee subpoenaed to testify before a congressional committee on official matters within the Department shall promptly notify the Deputy Attorney General. In general he shall be guided in testifying by Order 3229 (Revised) and the President's letter of May 17, 1954, cited at the beginning of this Order.

3. Upon the completion of his testimony the employee will prepare a memorandum outlining his testimony with a copy routed to his division head and a copy routed to the Deputy Attorney General.

D. REQUESTS OF CONGRESSIONAL COMMITTEES FOR THE TESTIMONY OF FEDERAL PRISONERS

Because of the custodial hazards involved and the extent to which their public testimony may affect the discipline and well-being of the institution, it is the policy of the Department not to deliver Federal prisoners outside the penal institution in which they are incarcerated for the purpose of being interviewed or examined under oath by congressional committees. However, when it appears that no pending investigation or legal proceeding will be adversely affected thereby and that the public interest will not be otherwise adversely affected, Federal prisoners may be interviewed or examined under oath by congressional committees in the institution in which they are incarcerated under the following procedures, and with the specific advance approval of the Deputy Attorney General.

1. Arrangements for interviewing and taking of sworn testimony from a Federal prisoner by a committee of the Congress or the authorized representatives of such a committee shall be made in the form of a written request by the chairman of the committee to the Deputy Attorney General.

2. Such written request shall be made at least ten (10) days prior to the requested date for the interview and the taking of testimony and shall be accompanied by written evidence that authorization for the interview or the taking of sworn testimony was approved by vote of the committee. Such request shall contain a statement of the purpose and the subjects upon which the prisoner will be interrogated as well as the names of all persons other than the representatives of the Department of Justice who will be present.

3. A member of the interested committee of the Congress shall be present during the entire time of the interrogation.

4. The warden of the penal institution in which the Federal prisoner is incarcerated shall, at least forty-eight (48) hours prior to the time at which the interview takes place, advise the Federal prisoner concerned of the proposed interview or taking of sworn testimony; and shall further advise that he is under the same, but no greater obligation to answer than any other witness who is not a prisoner.

5. The warden of the penal institution shall have complete authority in conformity with the requirements of security and the maintenance of discipline to limit the number of persons who will be present at the interview and taking of testimony.

6. The warden or his authorized representative shall be present at the interview and at the taking of testimony and the Department of Justice shall have the right to have one of its representatives present throughout the interview and taking of testimony.

7. The committee shall arrange to have a stenographic transcript made of the entire proceedings at committee expense and shall furnish a copy of the transcript to the Department of Justice.

E. OBSERVERS IN ATTENDANCE AT COMMITTEE HEARINGS

In order that the Department may be kept currently advised in matters within its responsibility, and in order that the Deputy Attorney General may properly coordinate the Department's liaison with Congress and its committees, each division that has an observer in attendance at a congressional hearing, will have the observer prepare a written summary of the proceeding which should be sent to the division head and a copy routed to the Deputy Attorney General.

/s/ Herbert Brownell, Jr.

Attorney General

NR036 WA CODE

4:38PM NITEL 5-20-75 PAW

TO ALL SACS

FROM DIRECTOR (62-116395)

PERSONAL ATTENTION

SENSTUDY - 75.

REBUTEL MAY 2, 1975.

IN CONNECTION WITH WORK OF THE SENATE AND HOUSE SELECT COMMITTEES, ITS REPRESENTATIVES MAY CONTACT YOUR OFFICE FOR INFORMATION:

IN ONE RECENT INSTANCE, A REPRESENTATIVE OF THE SENATE SELECT COMMITTEE TELEPHONICALLY INQUIRED AS TO IDENTITY OF SAC IN A PARTICULAR OFFICE DURING 1970.

IN HANDLING SUCH INQUIRIES INSURE ESTABLISHING BONA FIDES OF REPRESENTATIVE BY SHOW OF CREDENTIALS ON PERSONAL CONTACT OR, IF TELEPHONIC CONTACT, BY TELEPHONING BACK TO COMMITTEE. UNLESS INFORMATION IS OF A PUBLIC NATURE, AS IN THE INSTANCE CITED ABOVE, OBTAIN FBIHQ CLEARANCE PRIOR TO SUPPLYING ANY INFORMATION. FBIHQ MUST BE EXPEDITIOUSLY ADVISED OF ALL INFORMATION FURNISHED.

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*Supervisors
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II*
*SAC PAA
ASAC*

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NR074 WA CODE

9:48PM NITEL 5-2-75 MSE

TO ALL SACS

FROM DIRECTOR (62-116395)

PERSONAL ATTENTION

SENSTUDY 75

CAPTIONED MATTER PERTAINS TO BUREAU'S HANDLING OF REQUESTS FROM SENATE AND HOUSE SELECT COMMITTEES TO STUDY GOVERNMENTAL OPERATIONS WITH RESPECT TO INTELLIGENCE ACTIVITIES. IN CONNECTION WITH WORK OF THESE COMMITTEES, STAFF MEMBERS MAY SEEK TO INTERVIEW CURRENT AND FORMER FBI EMPLOYEES.

RECENTLY, THE SENATE SELECT COMMITTEE (SSC) STAFF HAS INTERVIEWED SEVERAL FORMER EMPLOYEES AND IT IS ANTICIPATED THAT MANY MORE SUCH PERSONNEL WILL BE CONTACTED.

THE FBI HAS PLEDGED FULL COOPERATION WITH THE COMMITTEE AND WE WISH TO ASSIST AND FACILITATE ANY INVESTIGATIONS UNDERTAKEN BY THE COMMITTEE WITH RESPECT TO THE FBI. HOWEVER, WE DO HAVE AN OBLIGATION TO INSURE THAT SENSITIVE SOURCES AND METHODS AND ONGOING SENSITIVE INVESTIGATIONS ARE FULLY

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PROTECTED. SHOULD ANY FORMER EMPLOYEE CONTACT YOUR OFFICE AND HAVE ANY QUESTION REGARDING HIS OBLIGATION NOT TO DIVULGE INFORMATION OBTAINED BY VIRTUE OF HIS PAST FBI EMPLOYMENT, HE SHOULD BE INSTRUCTED TO CONTACT LEGAL COUNSEL, FBIHQ, BY COLLECT CALL. YOUR CONVERSATIONS WITH FORMER EMPLOYEES MUST BE IN KEEPING WITH OUR PLEDGE. IT IS BELIEVED SUCH A PROCEDURE WOULD INSURE PROPER PROTECTION AND ALSO FACILITATE THE WORK OF THE SSC.

THE ABOVE PROCEDURE ALSO APPLIES TO CURRENT EMPLOYEES OF YOUR OFFICE. HOWEVER, CONTACT WITH THE LEGAL COUNSEL SHOULD BE HANDLED THROUGH THE SAC.

END

HAVE SOME BAD NEWS FOR YOU YOUR NR 007 HAS LEAD FOR LEGAT
THEREFORE IT HAS TO COME ON TAPE LINE 4287
PLEASE CHANGE ACK TO PAW FBIHQ FOR 3 12 10 AND 9 THREE TELS

NR074 WA CODE
9:48PM NITEL 5-2-75 MSE
TO ALL SACS
FROM DIRECTOR (62-116395)
PERSONAL ATTENTION
SENSTUDY 75

CAPTIONED MATTER PERTAINS TO BUREAU'S HANDLING OF REQUESTS FROM SENATE AND HOUSE SELECT COMMITTEES TO STUDY GOVERNMENTAL OPERATIONS WITH RESPECT TO INTELLIGENCE ACTIVITIES. IN CONNECTION WITH WORK OF THESE COMMITTEES, STAFF MEMBERS MAY SEEK TO INTERVIEW CURRENT AND FORMER FBI EMPLOYEES.

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PROTECTED. SHOULD ANY FORMER EMPLOYEE CONTACT YOUR OFFICE AND HAVE ANY QUESTION REGARDING HIS OBLIGATION NOT TO DIVULGE INFORMATION OBTAINED BY VIRTUE OF HIS PAST FBI EMPLOYMENT, HE SHOULD BE INSTRUCTED TO CONTACT LEGAL COUNSEL, FBIHQ, BY COLLECT CALL. YOUR CONVERSATIONS WITH FORMER EMPLOYEES MUST BE IN KEEPING WITH OUR PLEDGE. IT IS BELIEVED SUCH A PROCEDURE WOULD INSURE PROPER PROTECTION AND ALSO FACILITATE THE WORK OF THE SSC.

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